

Planning for a Future Bond/Capital Levy (part II)

Fred Maiocco, Ph.D. – Assistant Superintendent & Chief Financial Officer Matt Feldmeyer, R.A. – Executive Director, Capital Planning & Construction

June 22, 2022

AGENDA



- Review Bond/Levy Package Development
- Priority Projects
- RHS Details & Options
- Composition Recommendations
- Financing
- Timing
- Board Direction/Next Steps



BOARD DIRECTION REQUESTED



<u>Priority areas</u>:

• Do you prefer that the safety, security, seismic (+S₃), HVAC projects are foundational to any capital levy/bond program?

Renton High School location: Do you prefer us to plan for:

- A new location (requires a reserve for land)?
- Rebuild on current site (requires a reserve for portables/land/archeological)?

Scope/Composition: +S3 Projects AND...?

Do you prefer RHS and/or DMS/NMS?

Timing:

• Do you want to refer a referendum question to voters in November 2022? A later date?

<u>Financing Vehicle</u>:

Do you prefer a Capital Levy (Pay as you go) or Capital Bond (Term financing)?

Assessed Valuation assumption:

• Do you prefer a more historical approach or a less conservative treatment?

Other considerations:

• Are there other matters you would like staff to develop for your consideration?

BOND PACKAGE DEVELOPMENT



How did we get here?

- 2019 Bond program is approximately 60% obligated/underway
- Annual capital facilities plan (CFP) submission
- Ongoing facilities assessments, work order history, technical assessments by staff
- Recognizing site constraints at RHS...Looking for Land
- Responding to the COVID-19 pandemic and the priority for HVAC upgrades, environmental controls
- Continued improvements to school safety/security
- Citizens Facilities Advisory Committee work

TOP PRIORITIES FOR NEXT BOND



Staff Recommendations:

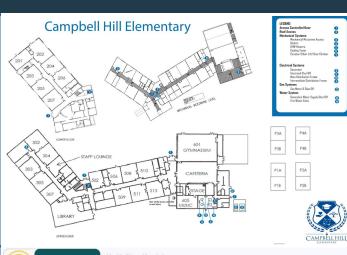
- 1. Continue to improve district-wide safety/security
- 2. Update seismic structural systems in older buildings
- 3. Provide a new high school facility for the Renton High School area, which allows for modern learning environments and equitable athletic opportunities
- 4. Replace our oldest middle schools (Dimmitt & Nelsen) with modern school facilities and updated site layouts
- 5. Continue updating HVAC systems with 25+ years of service life
- 6. Identify ~40 acres for a future high school site

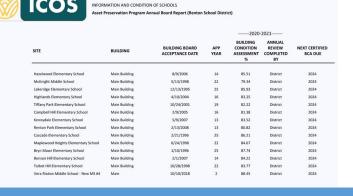
ESTABLISHING BUILDING NEEDS



Types of Data Reviewed:

- Annual OSPI/ICOS updates
- Building Inventory & Asset Essentials
 - Building age (50+ years)
 - Service life of components (20-30 years)
 - Maintenance needs
- Maintenance walkthroughs
- Review previous CFAC project lists & priorities
- Seismic condition report
- Review of needs with School& Support ServicesLeadership
- Candidate Project process
- Capital Facilities Plan
 - Includes six-year outlook







| Seattle | Tacoma | 1011 Westorn Avenue, Suite 810 | Seattle, WA 98104 | 206 292 5076 | 1250 Pacific Avenue, Suite 701 | Tacoma, WA 98402 | 253.383.2797 | Portland | 101 SW Main Street, Suite 280 | Portland, OR 97204 | 503.282.3746 |





RENTON SCHOOL DISTRICT SEISMIC STUDIES 2021 RENTON, WASHINGTON

PREPARED BY PCS STRUCTURAL SOLUTIONS



22-090

SAFETY/SECURITY/SEISMIC (+S3) OTHER ESSENTIAL UPDATES



Project Description	<u>Capital Program</u>	<u>\$ Value</u>
Proposed Safety/Security/Seismic (+S3)/Other Essential Projects (Priorities 1, 2, 5)	2024 through 2030	
Interior Door Hardware/Lock Updates	2024 through 2030	\$7 M
Sierra Heights ES Front Entry & Admin Office Remodel	2024 through 2030	\$10 M
New Key System	2024 through 2030	\$2 M
Main Entry Video Intercoms	2024 through 2030	\$3 M
District Wide Seismic System Updates	2024 through 2030	\$28.4 M
District Wide Mechanical/Plumbing/HVAC Upgrades	2024 through 2030	\$20.4 M
District Wide Roof Updates (Four Elementary Schools)	2024 through 2030	\$12.1 M
Lindbergh HVAC Updates – Phase II (Cooling)	2026/27	\$26 M
Hazen Updates (Roof/Seismic/HVAC)	2026/27	\$73.2 M
	Subtotal	182.10 M
Overhead (3.5%) & Contingency (5%)		<u>15.47 M</u>
	TOTAL	197.57 M

ESTIMATED COST (updated): PROPOSED BOND PROJECTS



Project Location/Description	Proposed Year of Construction*	Anticipated Final Project Cost
Safety/Security/Seismic (+S3), HVAC Projects (Priorities 1, 2, 5)	2024 through 2030	\$182 M
New High School (Alternate Location) (Priority 3). Includes \$120 M for Land (Priority 6)	2025/26	\$441 M
Replacement High School (Same site) (Priority 3) Includes \$115 M for property/archeological/portable reserve.	2026/27	\$568 M
Replacement Middle School (Dimmitt) (Priority 4) (Portable costs not included)	2027/28	\$175 M
Replacement Middle School (Nelsen) (Priority 4)	2029/30	\$175 M
Reserved for Property Acquisition/Archeological Requirements (Priority 6). Must be included for RHS options (Priority 3).	2023	\$115-\$130 M
Overheads (3.5%) & Contingency (5%)	2024 through 2030	+ varies per bond package

^{* -} Proposed year of construction is utilized to establish cost escalation year, not project completion

CONSIDERATIONS FOR CURRENT PROJECT COST ESTIMATES



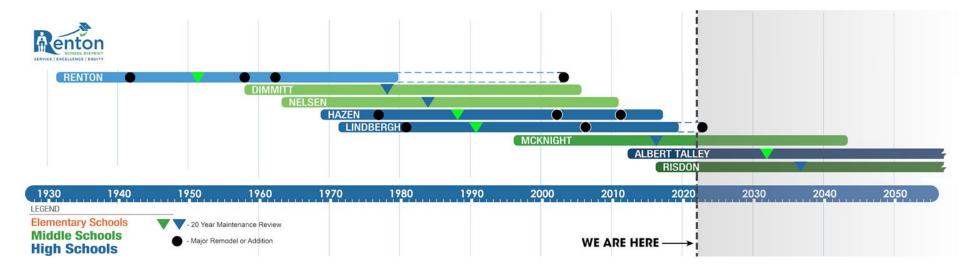
- Construction cost escalation is assumed at 6% per year (2023 through 2030)
- Current K-12 construction costs (2022 value) are approximately \$615 per square foot (includes new building and site work)
- Our proposed new high school project includes remodel work, lowering our estimated cost to \$550 per square foot in 2022
- Projects identified as "2024 through 2030" are estimated utilizing 2027 estimates, to provide an average escalation amount

FUTURE PLANNING PRIORITIES SECONDARY SCHOOLS



High Schools & Middle Schools:

- Middle Schools have typically been built all at once or with small additions/renovations
- High Schools are have had multiple additions and major renovations over the years



FUTURE PLANNING PRIORITIES RENTON HIGH SCHOOL



Renton High School Construction Dates:

- 1932 Main Building, South Area
- 1951 Main Building, West Classroom Wing
- 1955 Gym Building
- 1963 Main Building, Northwest Classrooms
- 1970 Main Building, Northeast Classrooms
- 2003 IPAC + school remodel



CFAC DISCUSSION RENTON HIGH SCHOOL





Renton HS CFAC Comments:

- Classrooms feel isolated and outdated
- Main entry is hard to find and safety/security concerns exist between front desk and entry doors
- Poor Natural Lighting
 - o Interior classrooms with no windows
 - Glass block in classrooms with no shades
- Limitations on updates to athletic fields
 - Archaeological Concerns
 - FAA Limitations
- Building multi-level layout feels awkward
- Site is smaller than other high schools in the area
 - Renton HS 23.6 acres
 - o Hazen HS 33.3 acres
 - o Lindbergh HS 37.2 acres

Additional Staff Comments:

- Program inequities: athletics fields, pool, etc.
- Deteriorating infrastructure (e.g., plumbing, electrical)
- * Green area of map represents additional property required for 33 acres (equivalent to Hazen HS site). Renton SD is not currently considering these properties for purchase.

2022 COST COMPARISONS CURRENT RHS SITE





New School at current Renton High School site:

<u>Demolish</u> the majority of the existing Renton HS building and build a New School on the current site

- Demolition and new construction (350,000 SF):
 ~\$413 M (incl field updates)
- District warehouse: \$40 M (Site TBD)
- Subtotal: ~ \$453 M

Staff note: new building, but site is still limited use. Does not include an aquatic facility or expanded athletic fields.

Potential property acquisition: \$40 M Archeological contingency: \$50 M Temporary Portable classrooms: \$25 M

<u>Total:</u> \$568 M (does not include cost escalation or OH/contingencies)

2022 COST COMPARISONS NEW SCHOOL SITE



- New Site: Potential Office Park Conversion
 - o Site Acquisition: ~ \$120 M
 - Construction: remodel & addition (350,000 SF):
 ~\$321 M (incl new athletic fields)
 - o Subtotal: ~ \$441 M
- Other opportunities: Potential to acquire property with other school district program opportunities (e.g. early child learning, administration, warehouse, etc.).
- Potential to redevelop existing RHS site to future district purposes.





TIMING



Why Now?

- Property availability Potential property assemblage
- Need for Safety/Security/Seismic (+S₃) and Other updates
- Construction cost escalation

ELECTION DATES



August 2, 2022 November 8, 2022 *

December 16, 2022 February 14, 2023 **

February 24, 2023 April 25, 2023 **

^{*} Note: If levies are on the ballot in November there are strict timing requirements for subsequent levy certification in 2023.

^{** 2023} dates not yet published by KC Elections office

CAPITAL LEVY OPTIONS



Capital Levy:

A. \$ 130 M (land only)

B. \$ 198 M (+S₃ only)

C. \$ 328 M (+S3, land)

Assessed value Growth

2023 5.00%

2024 4.00%

2025 3.00%

Assessed value Growth

2023 7.00%

2024 5.00%

2025 4.00%

Summary of Analysis - Capital Levy									
Election Date	Fall 2022								
2019 Bond Authoriztion	\$	110,000,000	\$	110,000,000	\$	110,000,000			
New Capital Levy Authorization		130,000,000		198,000,000		328,000,000			
Total Project Funding	\$	240,000,000	\$	308,000,000	\$	438,000,000			
Bond Sale Dates and Amounts									
3/1/2023	\$	110,000,000	\$	110,000,000	\$	110,000,000			
2022 Total Tax Rate		3.55		3.55		3.55			
Projected 2023 Total Tax Rate With New Levy		4.16		4.67		5.66			
Projected Change from 2022 Rate		0.61		1.12		2.11			
Example Home Value		\$500,000		\$500,000		\$500,000			
Projected Cost Per Year		\$305.00		\$560.00		\$1,055.00			
Projected Cost Per Month		\$25.42		\$46.67		\$87.92			

	Fall 2022	
\$ 110,000,000	\$ 110,000,000	\$ 110,000,000
130,000,000	198,000,000	328,000,000
\$ 240,000,000	\$ 308,000,000	\$ 438,000,000
\$ 110,000,000	\$ 110,000,000	\$ 110,000,000
3.55	3.55	3.55
4.17	4.68	5.64
0.62	1.13	2.09
\$500,000	\$500,000	\$500,000
\$310.00	\$565.00	\$1,045.00
\$25.83	\$47.08	\$87.08

BOND PLANNING OPTIONS



New Bond:

Assessed value Growth

E. New Bond \$328 M (+S3 projects, land)

F. New Bond \$676 M (+S3 projects, RHS, land)

G. New Bond \$631 M (+S3 projects, DMS, NMS)

2023 5.00%

2024 4.00%

2025 3.00%

Assessed value Growth

2023 7.00%

2024 5.00%

2025 4.00%

mary	of Analysis				
	Fall 2022				
\$	110,000,000	\$	110,000,000	\$	110,000,000
	328,000,000		676,000,000		631,000,000
\$	438,000,000	\$	786,000,000	\$	741,000,000
\$	192,000,000	\$	279,000,000	\$	267,750,000
	164,000,000		338,000,000		315,500,000
	82,000,000		169,000,000		157,750,000
\$	438,000,000	\$	786,000,000	\$	741,000,000
21 Years					
	3.55		3.55		3.55
	3.55		3.83		3.80
	-		0.28		0.25
	\$500,000		\$500,000		\$500,000
	\$0.00		\$140.00		\$125.00
Per Month \$0.00 \$11.67 \$					
	\$ \$	328,000,000 \$ 438,000,000 \$ 192,000,000 164,000,000 82,000,000 \$ 438,000,000 3.55 3.55 \$500,000	\$ 110,000,000 \$ 328,000,000 \$ \$ 438,000,000 \$ \$ 192,000,000 \$ 164,000,000 \$ 2,000,000 \$ 3.55 \$ 3.55 \$ - \$ \$500,000 \$	Fall 2022 \$ 110,000,000 \$ 110,000,000 328,000,000 676,000,000 \$ 438,000,000 \$ 786,000,000 \$ 192,000,000 \$ 279,000,000 164,000,000 338,000,000 82,000,000 169,000,000 \$ 438,000,000 \$ 786,000,000 21 Years 3.55 3.55 3.55 3.55 3.83 - 0.28 \$500,000 \$500,000 \$0.00 \$140.00	Fall 2022 \$ 110,000,000 \$ 110,000,000 \$ 328,000,000 \$ 676,000,000 \$ \$ 438,000,000 \$ 786,000,000 \$ \$ 192,000,000 \$ 279,000,000 \$ 164,000,000 \$ 338,000,000 \$ 82,000,000 \$ 169,000,000 \$ \$ 438,000,000 \$ 786,000,000 \$ 21 Years 3.55 \$ 3.55 \$ 3.55 \$ 3.83 - 0.28 \$500,000 \$ \$500,000 \$

Fall 2022								
\$ 110,000,000	\$	110,000,000	\$	110,000,000				
328,000,000		676,000,000		631,000,000				
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		21 Years						
3.55		3.55		3.55				
3.55		3.70		3.67				
-		0.15		0.12				
\$500,000	\$500,000			\$500,000				
\$0.00	\$75.00			\$60.00				
\$0.00		\$6.25		\$5.00				

Next Steps/Wrap Up/Check-in



If authorized to further develop a new capital bond program for a November 8, 2022 election, <u>next steps</u> include:

- ✓ Property search (continues)
- √ CFAC consideration (5/11/22)
- √ Staff priorities for next bond program (5/25/22)
- √ 6/8/22 Checkpoint with RSD school board. Proceed with bond planning? Review potential bond packages.
- ✓ Ongoing: Plan for public communications (e.g., RHS, S360)
- o 6/22/22 Finalize potential bond package. Draft election resolution.
- o 7/13/22 Adopt election resolution. Pro/con committee appointments.
- o 8/2/22 Filing deadline KC elections.
- o 11/8/22 Election date.

Staff Recommendation



Option F: Proceed with a new capital bond referendum on November 8, 2022:

•	Safety,	security,	seismic	$(+S_3)$ and	d HVAC pro	ojects	\$182 M
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• RHS replacement (alternate location) + Land \$441 M

• Total \$676 M

Use historical, conservative AV assumption (5%, 4%, 3%)

BOARD DIRECTION REQUESTED



<u>Priority areas</u> (Prices exclusive of Overheads and Contingency):

• Do you prefer that the safety, security, seismic (+S₃), HVAC projects (\$182 M) are foundational to any capital levy/bond program?

Renton High School location: Do you prefer us to plan for:

- A new location (requires a reserve for land) (\$441 M)?
- Rebuild on current site (requires a reserve for portables/land/archeological) (\$568 M)?

Scope/Composition: +S3 Projects AND...?

Do you prefer RHS and/or DMS/NMS (~\$175 M each + Portables for DMS if independent of RHS)?

Timing:

• Do you want to refer a referendum question to voters in November 2022? A later date?

Financing Vehicle:

• Do you prefer a Capital Levy (Pay as you go) approach or a Capital Bond (Term financing) approach? Assessed Valuation assumption:

• Do you prefer the historical approach (5%, 4%, 3%) or a less conservative treatment (7%, 5%, 4%)? Other considerations:

• Are there other matters you would like staff to develop for your consideration?

DISCUSSION



